

ASSESSING DEGREES OF FISCAL RULES

EMMA GALLI, VERONICA GREMBI

Assessing Degrees of Fiscal Rules*

PRELIMINARY VERSION. PLEASE DO NOT CIRCULATE

Emma Galli
University of Rome La Sapienza

Veronica Grembi
IEF
Catholic University of Milan

May 30, 2010

Abstract

When dealing with fiscal rules at subnational level, the literature agree over their necessity in order to cope with common pool and soft budget constraint problems. Different performances among different countries are often linked to different degrees of stringency of the fiscal rules. However this is hard to be stated for good given the endogeneity problems conneted to the effectiveness of the rules. Additionally the more stringent the fiscal rules the higher the probability to deal with window dressing and ugly outcomes if sub-national governments do not receive adequate funding to finance the service they provide or if they are not adequately monitored. Using the unique case study of Italy where within the same country several rules has been enforced with several stringency degrees, we adress the impact of fiscal rules on several fiscal outcomes at the municipal level.

Keywords: Fiscal Rules Stringency, Municipalities, Difference in Difference, Italy

JEL classification: H72, H75, H77

*We are thankful to the participants of the 7th PEARL Conference for their useful comments on a preliminary version of this work.

1 Introduction

Various institutions have been recognized to affect the economic and fiscal performances of different countries, ranging from the electoral rules to the system of government, the political party system to the budgetary procedures¹. Among the latter, fiscal rules are increasingly considered a key policy instrument in achieving fiscal discipline at sub-national and/or local level and guaranteeing fiscal sustainability. While the debate on the merit of fiscal rules continues and their effectiveness is often assumed, differences in countries fiscal performances might be linked to different degrees of rules stringency [see on this point Broyles et al., 2009].

The origin of the fiscal rules, their different nature and their effectiveness have been widely discussed in the theoretical and empirical literature. The evaluation of their impact on budgetary outcomes at sub-national level in decentralized systems has been the focus of several papers, such as Bartolini and Santolini [2009], Broyle et al. [2009], Sutherland et al. [2006], Lübke [2005], Joumard and Giorno [2005], Miaja [2005], Alesina et al [1999], Poterba (1994), Alt and Lowry (1994), Bohn and Inman (1995), Bunch [1991], von Hagen [1991]. The major methodological problems of these works consists either in an unsatisfactory treatment of the potential endogeneity problem related to the fiscal rules or in the difficulty of evaluating their impact in heterogeneous contexts. As matter of fact the link between rules characteristics and voters' preferences, for instance in terms of fiscal prudence, has been addressed as a problem of omitted variable bias [e.g. Tommasi and Braun, 2004]. In other words, a certain set of rules could be more effective due to the fact that the constituency which will be affected by it is more parsimonious as far as public spending is concerned, or because it exerts more control on its politicians, but not because the rule is per se more effective compare to anything similar enforced in another constituency. The endogeneity problem is often the reason why many times the compliance of the rule is taken as a measure of its effectiveness.

This paper is an attempt to address this identification problem related to the effectiveness of fiscal rules by providing an analysis of the different types of fiscal rules that are generally drawn up as well as of the local rules adopted in Italy from 1999 to 2006 in the Special Statute Regions (SSR). The reason of this choice resides in the circumstance that the autonomous provinces of Trento and Bolzano and the municipalities of the SSR have a legislative competence in local finance based on which they may differentiate autonomously their discipline of the DSP with respect to the national one². Following the law n.289/2002 (art.29, co.18) the provinces of Trento and Bolzano and the municipalities of Friuli Venezia Giulia and Valle d'Aosta have made use of this faculty. The municipalities of Sardegna and Sicilia instead adopted the national legislation

¹See, among others, Ferejohn and Krehibel (1987), von Hagen (1992), Hallerberg and von Hagen (1997), Lagona and Padovano (2007).

²It is not obvious why the central government granted such an extra autonomy to these territories which in terms of fiscal autonomy show a high degree of dependency from the central transfers and consequently high fiscal imbalances.

of the DSP³. Such a differentiation of fiscal discipline in terms of degree of stringency within a homogeneous, national institutional context characterized by similar economic and fiscal shocks creates a quasi-experimental environment where it is possible to evaluate their impact on budgetary outcomes by avoiding the endogeneity problem as well as the difficulty in evaluating such an impact in heterogeneous contexts characterized by . Preliminary results show that in terms of expenditures reduction the local rules are not more effective than the national rules.

The paper is organized as follows: in Section 2 we briefly review the literature on fiscal rules at sub-national level. Section 3 illustrates the institutional context where the DSP is applied. Section 4 presents the methodology we follow to assess the impact of the fiscal rules of the DSP on the budgetary aggregates for a selected sample of municipalities of the SSR, the municipalities of the autonomous provinces of Trento and Bolzano. Preliminary empirical results are discussed in Section 5.

2 Fiscal Rules Stringency and Outcomes Assessments

The rationales for the introduction of fiscal rules at local level reside in some aspects that generally characterize decentralized states. First, the existence of vertical fiscal imbalances at sub-national levels, that is the fiscal gap between the expenditures assigned to the local governments and their revenue competences, may encourage an excess of local expenditure financed by the common pool of central or regional transfers rather than by local tax autonomy [Weingast et al., 1981]. Then the need for sub-national fiscal rules is considered higher the greater the vertical imbalance of local governments, that is, the greater their dependence on central government transfers [Eichengreen and von Hagen, 1996].

Secondly, a problem of moral hazard derives from the insurance effect provided by the expectation that the higher-levels of government would intervene to face local deficits with special transfers or by taking over their liabilities. This because sub-national governments are 'too big to fail' [Wildasin, 1997] and intervention measures are preferable in terms of maximization of the social welfare of the federal state [Persson and Tabellini, 1996]. Also, the political cost of the non-intervention policy would be higher for the central government than the cost of the intervention especially when the local services provided by the local authorities are fundamental (economic externalities) and/or when the local consent is also relevant for national decisions (political externalities). In short a problem of soft budget constraint for the local governments emerges [Dafflon, 2002; Rodden, 2002; Breuillié et al., 2007]. More specifically for the EMU case, there is also a problem of asymmetry of powers since the central government is responsible for the respect of the European fiscal discipline while the behavior

³ As matter of fact the autonomous provinces of Trento and Bolzano started to slightly differentiate already in 2000 even though overall they followed the stated discipline.

of the local governments affect the national deficits as well.

These underlying issues can be addressed through the design and adoption of stringent sub-national fiscal rules. There are many fiscal rules applicable at sub-national level, defined as formalized numerical restrictions on relevant aggregate fiscal parameters and able to foster fiscal discipline by reducing the degree of discretion in the decision making process, promoting an interest in sustainability issues, and reducing the scope for time-inconsistent decisions. In particular Kopits and Symansky [1998] identify several key features of fiscal rules such as 1) the objective the rules have (target or ceiling); 2) their effective period; 3) whether they are included in the constitution rather than any other law; 4) which government level is affected; and 5) whether any penalty for noncompliance is established. Sub-national fiscal rules can be listed as follows: rules on budget balances, expenditure caps (both characterizing the Italian case), ceilings on the own revenue of sub-national entities, limits on the stock of debt or on the issuance of new debt, restrictions on the type of expenditure that can be financed with debt, and limits on the debt linked to the cost of debt service or indicators of the ability to service the debt [see, among others, Gastaldi and Giuriato, 2009]. All these measures are usually introduced in different combinations, in order to reach more effectively the scope of limiting the common pool and moral hazard issues faced by the local authorities.

The introduction of fiscal rules is controversial though. Opponents argue that fiscal rules limit the degree of autonomy of sub-national governments and reduce the expenditures for essential public services that local governments generally provide. Besides that, Milesi-Ferretti [2003] argues that a fiscal rule may produce three possible outcomes: "good outcomes" if it favors governments' virtuous behavior; "bad outcomes" as it may hinder the use of countercyclical fiscal policy and limit the functioning of the automatic stabilizers; or "ugly outcome" as it may lead to the use of 'creative accounting' and window dressing rather than to fiscal adjustment, thereby reducing the degree of transparency in the government budget and the desirability and effectiveness of fiscal rules. An improvement in the government budget is considered to be an "ugly outcomes", that is creative accounting if it does not imply an improvement in the intertemporal budgetary position of the government sector at large. If, for example, the costs of creative accounting are large even for small amounts of window dressing, less restrictive rules may be met while tighter rules may induce creative accounting and not only fiscal adjustment.

3 Fiscal Rules at Subnational Level: The Italian Case Study

To guarantee that all levels of government do not engage in opportunistic conduct, several EMU countries have laid down various rules of financial coordination and fiscal discipline imposed by the Stability and Growth Pact (Ambrosano and Bordignon [2007]). These constraints force the countries to control their

budget balances and the stock of debt with reference to general government, i.e. to the consolidated accounts of central government, local government and social security institutions. Control of the public finances thus requires the cooperation of all the levels of government, even though only the central government is committed to the respect of the European fiscal targets. Italy introduced a Domestic Stability Pact (DSP) for the very first time in 1999 through the national balance law. Since then every year the national government sets both the requirements and the targets of the DSP. Previous works have addressed the ability of Regions and local governments (regions, municipalities, and provinces) to meet the DSP requirements (among the others, Patrizii, Rapallini and Zito, 2005; Giuriato and Gastaldi, 2009). Brugnano and Rapallini [2009] evaluate the effects of the DSP on local public borrowing requirements from 1999 to 2005. Bartolini and Santolini [2009] conduct a panel data analysis on the current expenditures of 246 Italian municipalities to capture the impact of the DSP on both the opportunistic behavior of incumbent politicians and the yardstick competition and show that the introduction of the DSP significantly reduces the level of public spending but strenghtens the opportunistic behavior of incumbent politicians in pre-electoral years.

Starting from 2002 (effective 2003) SSR are allowed to differentiate their own DSP. Even if the rationale of this measure is not very clear in terms of policy opportunity, given the high level of grants and transfers that these regions obtain from the central government (see Appendix), the possibility to adopt local rules has set the scenario for different stringency levels of the DSP within the same country. As a matter of fact the provinces of Trento has already follow this way since 2000, and Bolzano (the second province of Trentino) followed up starting from 2001-2002. Sardegna and Sicilia standed with the national DSP, anche because of this we will not consider them for the moment being.

Trento's and Bolzano's municipalities are very similar in geographical, political (i.e. "nationalistic" parties), and socio-economic terms. However starting from 2000, as we mention above, the DSP that their municipalities were required to meet started to be differentiated: in 2000 municipalities belonging to Trento were subjected to the DSP set autonomously by Trento administration, while municipalities in the province of Bolzano continued to follow the national law. We use the evidence from Trento and Bolzano to provide a first assessment of the impact of fiscal rules of different stringency within a same institutional context⁴. The basic idea is that given the different stringency of the Trento's rules- effective monitoring, punishments as diminished transfers, no items excluded- compared to the national rules, if we assumed that the fiscal rules are effective then the different performances of the two sets of municipalities could be linked to the different rules stringency. The chance is unique given that we are dealing with municipalities belonging to the same region of the same country.

In Italy, municipalities (or groups of municipalities) traditionally handle the

⁴WE ARE STILL RECOVERING INFORMATION ON FRIULI VENEZIA GIULIA (FVG) AND VALLE D'AOSTA (VDA).

direct provision of local services. They are responsible, for instance, for the provision of crèches, care of the elderly, welfare programs at the local level, as well as street maintenance, public transportation and security, among the others. While the latter are listed as “essential services”, some of the former are listed as services “upon individual demand”. Usually, services “upon individual demand” are partially financed by corresponding revenues and proceeds and partially financed by other revenues, such as fiscal instruments and transfers. In front of such an increase in the provision of public services by sub-national governments the introduction of the fiscal rules play an important role for the achievement of stabilization, allocative efficiency and long-term fiscal sustainability. The impact fiscal rules may have in different areas of fiscal policy, the factors that make their implementation effective and the interaction between various types of rules is the focus of our empirical analysis.

4 Methodology

Given that a set of municipalities were subject to more stringent fiscal rules from a certain year while another set stays under milder rules, we use difference in difference to calculate the causal impact of such a policy change in terms of both spending and taxing decisions. For instance if we regard Y_{mt} the current expenditures for municipality m at time t , then the original DD scenario states that in the absence of a fiscal rule change, the level of current expenditure is determined by the sum of a time-invariant municipality effect and a year effect that is common across municipalities (Angrist and Pischke [2009]). If D_{mt} is a dummy for municipalities treated and time periods, then we have

$$Y_{mt} = \gamma_m + \lambda_t + \delta D_{mt} + \varepsilon_{mt} \quad (1)$$

where $E(\varepsilon_{mt}|m, t) = 0$. The population difference-in-differences is

$$\{E[Y_{mt}|m \in Trento, t = 2000] - E[Y_{mt}|m \in Trento, t = 1999]\} - \{E[Y_{mt}|m \in Bolzano, t = 2000] - E[Y_{mt}|m \in Bolzano, t = 1999]\} = \delta \quad (2a)$$

where δ is the causal effect of interest (Angrist and Pischke [2009]). In other words, the population average difference over time in the control group (municipalities in Bolzano province) is subtracted from the population average difference over time in the treatment group to remove a common trend unrelated to the intervention (Imbens and Wooldridge [2009]).

We are applying this approach using only two years, before and after the reform, aware of the limitations that this could have dealing with municipal data. As a matter of fact in this short window we could not be able to appropriately detect ugly outcomes as addressed by Milesi-Ferretti [2003].

5 Descriptive Statistics and Results

SSR have a small number of municipalities: from the 74 of Valle d'Aosta (VDA) to the 223 of Trento. Generally the majority of these municipalities have small dimensions (see table xxx). In table xxx2 the sample as far as Bolzano and Trento municipalities are concerned: the number of included municipalities increases with the time. Between 1999 and 2000, between the 75 and the 81% of the entire municipal population of Bolzano is covered and around the 77% of Trento's municipalities are in the sample.

Table xxx3 shows the descriptive statistics for both the treated (Trento municipalities) and the control group (Bolzano municipalities). The values are in per capita terms and deflated to 2000. While municipalities of OSR on average between 1999 and 2004 were spending around 600 euros per capita (Balduzzi and Grembi, 2010), the values of for these municipalities are around 1000 euros. High are also the values of capital expenditures, and both the items are quite distinguishable compared to the revenues from taxes and fares.

Preliminary results show that, controlling for several characteristics of the municipal level and finance- the proportion of old people as well the proportion of young, and the transfers and grants quota- we have that the DD coefficient (treated) is significant only for the taxes revenues and the fares revenues cases. It seems that the new fiscal rules had a positive effect of the tax revenues and a negative of the fares revenues, addressing a sort of opportunistic behaviour of the local administrations. The significance of the tax revenues coefficient disappear when the vertical imbalance level is included in the regressions: only the fares revenues coefficient stands significant and with a negative sign. So it would appear that at least in the immediate aftermath of the reform, the main impact of it at the local decision level was a decrease in the fees and charges revenues.

6 Conclusive Remarks

Fiscal rules are increasingly considered a key policy instrument in achieving fiscal discipline at sub-national and/or local level and guaranteeing fiscal sustainability. Our work is a contribution in assessing the impact of different combinations of fiscal rules on the targeted fiscal items and aggregates. Very preliminary results on the Italian case study shows that when a more stringent rule is enforced there seems not to be any effect in terms of expenditures decisions while taxing and charging decisions are affected.

References

- [1] Alesina, A., Hausmann, R., Hommes, R., Stein, E. [1999]. "Budget Institutions and Fiscal Performance in Latin America", *Journal of Development Economics*, 59 (2): 253-273.
- [2] Alt, J and Lowry, R [1995]. "The Political Economy of Budget Deficits", *IMF Staff Papers*, 42: 1-31.
- [3] Ambrosanio, F. and Bordinon, M. [2007]. "Internal Stability Pacts: The European Experience", *European Economic Governance Monitor*, EEGM Papers, No. 4.
- [4] Angrist, J.D. and Pischke, J.S. [2009]. "Mostly Harmless Econometrics: An Empiricist's Companion", Princeton University Press
- [5] Balassone, F., Franco, D. and Zotteri, S. [2004]. "Fiscal Rules for Sub-national Governments: Lessons from EMU Countries", in G. Kopits (ed.) *Rules-Based Fiscal Policy in Emerging Markets: Background, Analysis and Prospects*, Macmillan.
- [6] Bartolini, D. and Santolini, R. [2009], "Fiscal Rules and the Opportunistic Behavior of the Incumbent Politician: Evidence from Italian Municipalities", *CESifo WP*, N. 2605.
- [7] Bohn, H. and Inman, R. [1996]. "Balanced-Budget Rules and Public Deficits: Evidence from US States", *Carnegie-Rochester Conference Series of Public policy*, 45: 13-76.
- [8] Breuillé, M. L., Madiès, T. and Taugourdeau, E. [2007]. "Fiscal Federalism and Soft Budget Constraint: Does the Nature of Public Spending Matter?", mimeo.
- [9] Broyles, M., Halpern- Finnerty, J., McGuire, A., Muller, J.P. and Rivas, J. [2009]. "Fiscal Rules Effectiveness and Outcomes for Sub-Central Governments", *OECD Fiscal Federalism Network*.
- [10] Brugnano, C. and Rapallini, C. [2009]. "Il Patto di Stabilità Interno per i Comuni: una valutazione con i certificati dei conti consuntivi", *Economia Pubblica*, 1-2: 58-89.
- [11] Bunch, B.S. [1991], "The effect of constitutional debt limit on state governments' use of public authorities", *Public Choice*, 68 (1): 57-69.
- [12] Cotterli, L. and Liberati, P. [2009]. "Federalismo differenziato e Regioni a Statuto Speciale", in M.C. Guerra and A. Zanardi (eds), *La finanza pubblica italiana. Rapporto 2009*, Bologna, Il Mulino.
- [13] Dafflon, B. [2002]. *Local Public Finance in Europe*, E. Elgar, Cheltenham (UK).

- [14] Eichengreen, B. and von Hagen, J. [1996]. Fiscal Policy and Monetary Union: is There a Trade-Off Between Federalism and Budgetary Restrictions?, NBER working paper series No. 5517.
- [15] Fontana, A. and Mercuri, M.C.[2009]. "Le regole fiscali", in M.C. Guerra and A. Zanardi (eds), *La finanza pubblica italiana. Rapporto 2009*, Bologna, Il Mulino.
- [16] Imbens, G. W., and Wooldridge, J. M. [2009]. "Recent Developments in the Econometrics of Program Evaluation." *Journal of Economic Literature*, 47(1): 5-86.
- [17] IMF [2009a]. *Anchoring expectations for sustainable public finances*, Washington.
- [18] IMF [2009b]. *Macro Policy Lessons for a Sound Design of Fiscal Decentralization*, Staff Note, July
- [19] IMF [2009c]. "Crisis-Related Measures in the Financial System and Sovereign Balance Sheet," August 3, SM/09/210
- [20] ISAE [2009]. *Rapporto ISAE. Finanza pubblica e istituzioni*, Roma.
- [21] Joumard, I. and Giorno, C. [2005]. "Getting the Most Out of Public Sector Decentralisation in Spain", OECD Economics Department Working Papers, No. 436, OECD.
- [22] Kopits, G. [2001]. "Fiscal Rules: Useful Policy Framework or Unnecessary Ornament?", IMF Working Paper WP/01/145, September.
- [23] Kopits, G. and Symansky, S. [1998]. "Fiscal Policy Rules". IMF Occasional Paper 162, Washington, D.C., IMF.
- [24] Ljungman, G. [2009]. *Top-Down Budgeting – An Instrument to Strengthen Budget management*, IMF WP 09/243.
- [25] Liu, L. and Waibel, M. [2010]. *Subnational borrowing, Insolvency, and Regulation*. World Bank, forthcoming.
- [26] Lübke, A. [2005]. "Fiscal Discipline between Levels of Government in Germany", *OECD Journal on budgeting*, 5 (2).
- [27] Miaja, M. [2005]. "Fiscal Discipline in a Decentralised Administration: The Spanish Experience", *OECD Journal on Budgeting*, 5 (2).
- [28] Milesi-Ferretti, G. M. [2003]. "Good, Bad or Ugly? On the Effects of Fiscal Rules on Creative Accounting", *Journal of Public Economics* 88:377-394.
- [29] Ministero dell'Economia e Finanze.[2009]. *Le risultanze delle indagini svolte dai servizi ispettivi di finanza pubblica in materia di bilanci degli Enti Locali- Prospettive e proposte operative*. RGS, Roma.

- [30] Oates, Wallace E. [1999]. "An Essay on Fiscal Federalism", *Journal of Economic Literature*, 37(3).
- [31] OECD [2008]. *Performance Budgeting: A Users' Guide*, Policy Brief, March, Paris, OECD.
- [32] Patrizii, V., Rapallini, C. and Zito, G. (2006). "I Patti di Stabilità Interni", *Rivista di Diritto Finanziario e Scienza delle Finanze*, LXV.
- [33] Persson, T., and Tabellini, G., [1996]. "Federal Fiscal Constitutions: Risk Sharing and Moral Hazard", *Econometrica*, 64 (3): 623-646.
- [34] Poterba, J. M. [1994]. "State Responses to Fiscal Crises: The Effects of Budgetary Institutions and Politics", *Journal of Political Economy*, 102(4): 799-821.
- [35] Rodden, J. [2002]. *The Dilemma of Fiscal Federalism: Grants and Fiscal Performance around the World*, *American Journal of Political Science*, 46 (3): 670 - 687.
- [36] Rodden, J., Eskeland, G., and Litvack, J. (Eds) [2002]. *Decentralization and the Challenge of Hard Budget Constraints*, Cambridge, MIT press.
- [37] Schick, A. [2010]. "Fiscal and Budget Institutions – Consolidators or Accommodators?", Washington: International Monetary Fund, Fiscal Forum, April 22-23, mimeo.
- [38] Sutherland, D., Price, R., and Joumard, I. [2006]. "Fiscal Rules for Sub-Central Governments: Design and Impact", OECD Network on Fiscal Relations Across Levels of Government Working Paper N.1.
- [39] Ter-Minassian, T. [2007]. "Fiscal Rules for Subnational Governments: Can They Promote Fiscal Discipline?" *OECD Journal on Budgeting*, 6 (3).
- [40] Tommasi, M and M. Braun. [2004]. "Fiscal Rules for Sub-National Governments. Some organizing principles and Latin American experiences", *Public Economics* 0511004, EconWPA.
- [41] von Hagen, J. [1991]. "A note on the empirical effectiveness of formal fiscal restraints", *Journal of Public economics*, 44 (2): 311-418.
- [42] Weingast, R. B., Shepsle, K. A., and Johnsen, C. [1981]. *The Political Economy of Benefits and Costs: a Neoclassical Approach to Distributive Politics*, *Journal of Political Economy*, 89 (4), pp. 642 - 664.
- [43] Wildasin, D. E. [1997]. *Externalities and Bailouts. Hard and Soft Budget Constraints in Intergovernmental Fiscal Relations*, World Bank Fiscal Policy Working Paper No. 1843.

[44]

7 Tables and Figures

RSS	Year	Comprehensiveness			Inflation Rate	Adjustment	Monitoring	Time horizon	Rewards a
		Municipalities	Indicators	Excluded items					
Bolzano	2002	>5000	expenditure cap	yes	no	yes	3-year		
Trento		all	deficit	no	yes	yes	3-year		
FVG		>5000	expenditure cap	yes	yes	yes	3-year		
VDA		all	deficit	yes	yes	yes			
Bolzano	2003	>1200	expenditure cap	yes	no	yes	3-year		
Trento		all	deficit	yes	yes	yes	3-year		
FVG		>5000	expenditure cap	yes	yes	yes	3-year		
VDA		all	deficit	yes	yes	yes			
Bolzano	2004	>1200	expenditure cap	yes	no	yes	3-year		
Trento		all	deficit	yes	yes	yes	3-year		
FVG		>5000	expenditure cap	yes	yes	yes	3-year		
VDA		all	deficit	yes	yes	yes			
Bolzano	2005	all		yes	no	yes	3-year		
Trento		all	deficit	yes	yes	yes	3-year		
FVG		>5000	expenditure cap	yes	yes	yes	3-year		
VDA		all	deficit	yes	yes	yes			
Bolzano	2006	all	deficit	yes	no	yes	3-year		
Trento		all	deficit	yes	yes	yes	3-year		
FVG		>5000	deficit	yes	yes	yes	3-year		
VDA		all	deficit	yes	yes	yes			

Bolzano	Local Authorities	Rule	Trento	Local Authorities	Rule
1999	All	national	1999	All	national
2000	All	national	2000	All	local
2001	>5000	local	2001	All	local
2002	>5000	local	2002	All	local
2003	>1200	local	2003	All	local
2004	>1200	local	2004	All	local
2005	All	local	2005	All	local

SSR	Municipalities		Total
	pop>=5000	pop<5000	
FVG	57	162	219
Bolzano	16	101	117
Trento	12	211	223
VDA	1	73	74
Total	337	1,059	1396

Provinces	1999	2000	2001	2002	2003	2004	2005	2006	Total
Bolzano	88	95	96	94	98	92	104	103	770
Trento	172	169	197	203	213	221	221	221	2,019
Total	260	264	293	297	311	313	325	324	2,789

<i>Variables</i>	<i>Control Group</i>		<i>Treated Group</i>	
	<i>(mean/s.d.)</i>		<i>(mean/s.d.)</i>	
	<i>before</i>	<i>after</i>	<i>before</i>	<i>after</i>
Taxes revenues	305.31	197.81	284.82	266.78
	191.1	141.05	208.9	169.95
Fares revenues	209.07	315.36	393.00	406.29
	196.17	240.23	393.88	468.22
Transfers and grants	576.77	549.68	656.93	638.67
	140.00	130.00	254.09	242.93
Current expenditures	991.62	949.04	1075.23	1035.78
	354.61	312.52	481.34	478.32
Capital expenditures	1634.93	1232.87	1832.80	1515.07
	914.05	791.90	2480.84	1624.58
Vertical Imbalance	0.31	0.21	0.27	0.26
	0.13	0.10	0.13	0.12
Proportion of <=14	0.19	0.19	0.15	0.15
	0.02	0.02	0.02	0.02
Proportion of >=65	0.14	0.14	0.18	0.18
	0.03	0.03	0.04	0.04

COEFFICIENT	Current Expenditures	Capital Expenditures	Total Expenditures	Taxes Revenues	Fares Revenues
<i>group did</i>	0.06 (1.32)	-0.17 (-1.67)	-0.03 (-0.47)	-0.11 (-1.55)	0.56*** (5.69)
<i>treatment</i>	-0.04 (-0.71)	-0.37** (-3.24)	-0.18* (-2.47)	-0.48*** (-5.96)	0.51*** (4.51)
<i>treated</i>	-0.00 (-0.04)	0.25 (1.75)	0.11 (1.19)	0.43*** (4.39)	-0.53*** (-3.82)
<i>Constant</i>	6.85*** (185.42)	7.27*** (88.88)	7.91*** (150.82)	5.59*** (97.62)	5.08*** (63.30)
<i>Observations</i>	523	522	523	519	522
<i>R-squared</i>	0.01	0.02	0.02	0.07	0.07
<i>F test</i>	1.69	4.31	2.76	13.82	12.62
<i>Adj Rsq</i>	0.00	0.02	0.01	0.07	0.06

t statistics in parentheses *** p<0.001, ** p<0.01, * p<0.05

COEFFICIENT	Current Expenditures	Capital Expenditures	Total Expenditures	Taxes Revenues	Fares Revenues
<i>group did</i>	-0.03 (-0.66)	-0.23* (-2.11)	-0.12 (-1.80)	-0.08 (-0.99)	0.43*** (3.86)
<i>treatment</i>	-0.00 (-0.11)	-0.33** (-3.04)	-0.14* (-2.18)	-0.45*** (-5.84)	0.53*** (4.87)
<i>treated</i>	-0.01 (-0.23)	0.22 (1.68)	0.09 (1.14)	0.42*** (4.42)	-0.54*** (-3.97)
<i>young</i>	-0.41*** (-4.03)	0.37 (1.46)	0.00 (0.03)	-0.82*** (-4.53)	-0.68** (-2.68)
<i>old</i>	-0.23** (-2.86)	0.26 (1.30)	0.05 (0.45)	-0.81*** (-5.71)	-0.24 (-1.22)
<i>grants quota</i>	0.65*** (13.55)	0.82*** (6.78)	0.81*** (11.16)	0.14 (1.57)	0.54*** (4.44)
<i>Constant</i>	1.57*** (3.51)	3.22** (2.89)	2.92*** (4.36)	1.73* (2.16)	0.03 (0.03)
<i>Observations</i>	519	518	519	518	520
<i>Adj Rsq</i>	0.30	0.11	0.23	0.13	0.11
<i>F test</i>	38.26	12.14	26.49	13.46	11.98
<i>R-squared</i>	0.31	0.12	0.24	0.14	0.12

t statistics in parentheses *** p<0.001, ** p<0.01, * p<0.05

VARIABLES	Current Expenditures	Capital Expenditures	Total Expenditures	Taxes Revenues	Fares Revenues
<i>group did</i>	-0.03 (-0.66)	-0.22* (-2.00)	-0.11 (-1.71)	-0.03 (-0.66)	0.41*** (3.83)
<i>treatment</i>	-0.00 (-0.05)	-0.23* (-2.03)	-0.09 (-1.30)	-0.00 (-0.05)	0.37** (3.29)
<i>treated</i>	-0.01 (-0.20)	0.12 (0.90)	0.04 (0.47)	-0.01 (-0.20)	-0.38** (-2.81)
<i>young</i>	-0.40*** (-3.92)	0.46 (1.81)	0.06 (0.37)	-0.40*** (-3.92)	-0.86*** (-3.42)
<i>old</i>	-0.22** (-2.68)	0.38 (1.89)	0.12 (1.01)	-0.22** (-2.68)	-0.48* (-2.41)
<i>grants quota</i>	0.66*** (12.94)	0.93*** (7.41)	0.87*** (11.48)	0.66*** (12.94)	0.33** (2.63)
<i>vertical imbalance</i>	0.01 (0.21)	0.22** (2.97)	0.12** (2.66)	1.01*** (33.58)	-0.37*** (-5.01)
<i>Constant</i>	1.58*** (3.54)	3.17** (2.85)	2.90*** (4.34)	1.58*** (3.54)	0.15 (0.13)
<i>Observations</i>	517	516	517	517	517
<i>R-squared</i>	0.31	0.14	0.25	0.73	0.16
<i>F test</i>	32.77	11.81	23.91	198.34	14.16
<i>Adj Rsq</i>	0.301	0.128	0.237	0.728	0.151

t statistics in parentheses *** p<0.001, ** p<0.01, * p<0.05

8 Appendix

Tax Autonomy									
Regions	1999	2000	2001	2002	2003	2004	2005	2006	Total
FVG	0.31	0.30	0.30	0.30	0.29	0.28	0.28	0.28	0.29
Sardegna	0.16	0.17	0.17	0.17	0.17	0.18	0.18	0.19	0.17
Sicilia	0.21	0.23	0.21	0.22	0.22	0.22	0.22	0.21	0.22
Trentino	0.23	0.20	0.20	0.20	0.19	0.19	0.19	0.18	0.20
Valle d'Aosta	0.20	0.17	0.19	0.17	0.18	0.18	0.18	0.19	0.18
SSR	0.22	0.22	0.22	0.22	0.22	0.22	0.22	0.21	0.22
Municipalities	1006	1065	1138	1144	1125	1173	1168	1160	8979

Fares Autonomy									
Regions	1999	2000	2001	2002	2003	2004	2005	2006	Total
Friuli VG	0.18	0.19	0.19	0.18	0.20	0.18	0.18	0.19	0.19
Sardegna	0.10	0.10	0.10	0.09	0.11	0.11	0.12	0.11	0.10
Sicilia	0.10	0.11	0.12	0.12	0.11	0.13	0.12	0.12	0.12
Trentino	0.23	0.27	0.26	0.27	0.27	0.26	0.28	0.30	0.27
VDA	0.13	0.12	0.14	0.12	0.13	0.13	0.13	0.14	0.13
SSR	0.14	0.14	0.15	0.15	0.15	0.16	0.16	0.17	0.15
Municipalities	1006	1065	1138	1144	1125	1173	1168	1160	8979

Grants Quota									
Regions	1999	2000	2001	2002	2003	2004	2005	2006	Total
FVG	0.51	0.52	0.51	0.52	0.51	0.53	0.54	0.54	0.52
Sardegna	0.74	0.73	0.73	0.74	0.73	0.71	0.70	0.70	0.72
Sicilia	0.69	0.67	0.67	0.66	0.66	0.65	0.66	0.67	0.67
Trentino	0.53	0.53	0.54	0.53	0.55	0.54	0.53	0.52	0.53
VDA	0.66	0.71	0.67	0.71	0.68	0.69	0.69	0.67	0.69
SSR	0.64	0.63	0.63	0.63	0.63	0.63	0.62	0.62	0.63
Municipalities	1006	1065	1138	1144	1125	1173	1168	1160	8979

Vertical Imbalance									
Regions	1999	2000	2001	2002	2003	2004	2005	2006	Total
FVG	0.34	0.34	0.33	0.33	0.32	0.31	0.32	0.31	0.33
Sardegna	0.17	0.19	0.18	0.18	0.18	0.19	0.19	0.19	0.18
Sicilia	0.22	0.24	0.23	0.23	0.23	0.23	0.23	0.23	0.23
Trentino	0.28	0.24	0.25	0.25	0.23	0.24	0.23	0.22	0.24
VDA	0.24	0.20	0.22	0.22	0.22	0.22	0.21	0.23	0.22
SSR	0.24	0.25	0.24	0.24	0.24	0.24	0.24	0.24	0.24
Municipalities	1006	1065	1138	1144	1125	1173	1168	1160	8979